

Mass Care 7-X5, Repatriation

Primary Agency: Illinois Department of Human Services (IDHS)

Support Agencies: American Red Cross (Red Cross)
Illinois Department of Children and Family Services (DCFS)
Illinois Department of Public Health (IDPH)
Illinois Department of Transportation (IDOT)
Illinois Emergency Management Agency (IEMA)
Illinois State Police (ISP)

I. Introduction

A. Purpose

1. Provide operational guidance and coordination processes for implementation of state-supported repatriation efforts.

B. Scope

1. This appendix addresses support of repatriation operations for United States citizens and/or evacuees from the continental United States, territories and commonwealths into Illinois through the utilization of state capabilities and authorities.
2. This appendix may be implemented to accept and receive persons displaced from other countries in times of disaster.
3. This appendix supplements policies and procedures contained in the Illinois Emergency Operations Plan (IEOP) and is consistent with the National Incident Management System (NIMS).
4. Laws, rules, regulations and policies of the United States government and agencies involved in repatriation or evacuee assistance may prevent specific actions considered valid and/or applicable within the state of Illinois.
5. This appendix does not address long-term recovery actions.

C. Policy

1. The Illinois Department of Human Services has been designated by the federal government as lead agency for repatriation response in Illinois in accordance with Presidential Executive Order 12656.
2. The Illinois Department of Human Services will notify the Illinois Emergency Management Agency when there is the potential for or an actual repatriation response affecting Illinois.

3. If demands for repatriation services exceed the city of Chicago's capacity, and when requested by the city of Chicago, the state of Illinois will provide support services for repatriation response.
4. Procedures for utilization, control and use will incorporate and/or consider operational priorities that include, but are not limited to, the protection of life, public health and safety, property protection, environmental protection, restoration of essential utilities, restoration of essential program functions and coordination as appropriate.
5. All services will be provided without unlawful discrimination as defined by the Illinois Human Rights Act.
6. The city of Chicago is the lead agency for operational activities for repatriation response efforts.

D. Situation Overview

1. A disaster has occurred resulting in displaced populations requiring the transit, receipt or acceptance of repatriates or evacuees into/through Illinois.
2. O'Hare Airport is the only port of entry in the state of Illinois designated to receive repatriates.

E. Assumptions

1. Repatriates or evacuees will require immediate or interim medical assistance and care.
2. Repatriates or evacuees will include the elderly, disabled, injured and sick or require access and functional needs assistance.
3. Repatriates or evacuees will include small children, orphans, or minors displaced from family units.
4. Repatriates or evacuees will transit Illinois and not require assistance.
5. Repatriates or evacuees will arrive in Illinois and require assistance and temporary housing.
6. Repatriates transported to Illinois will be members, and accompanying families, of the United States Diplomatic Services, military, other United States government agencies and/or foreign aid, international, education, commerce, industry and tourism related organizations.
7. Repatriates or evacuees will arrive with limited funds, identification, and/or personal items.

8. Repatriates or evacuees will arrive with significant emotional stress and anxiety.
9. Repatriates or evacuees will arrive with significant physical stress.
10. Significant numbers of repatriates or evacuees will arrive and require 24-hour staffing at arrival point(s) and emergency reception center(s) (ERC).
11. Transport of repatriates or evacuees in critical condition or with access and functional needs will be required.
12. Communication with repatriates or evacuees will require interpreters specializing in diverse populations/cultures.
13. County and municipal emergency operations centers (EOCs) in affected areas will be activated.
14. Ingress/egress transportation routes used for the movement of repatriates, evacuees, personnel and resources will require additional force security and protection resources from the state.
15. Locations used for sheltering of repatriates or evacuees will require additional force security and protection resources from the state.
16. Repatriates or evacuees will be screened by law enforcement personnel utilizing ISP's Statewide Terrorism and Intelligence Center (STIC) to aid in determining outstanding warrants on subjects and if repatriates or evacuees are listed as registered sex offenders.
17. Medical needs identified through health and well-being checks of repatriates or evacuees will be beyond existing local capability, requiring state assistance.
18. Local infrastructure capabilities (transportation, sheltering, food services, medical first receivers, etc.) and response resources (police, fire, EMS, etc.) will be stressed by the arrival of repatriates or evacuees to the point where state assistance is required.
19. Local, state, federal, mutual aid and private resources will be utilized as necessary throughout repatriation.

II. Concept of Operations

A. General

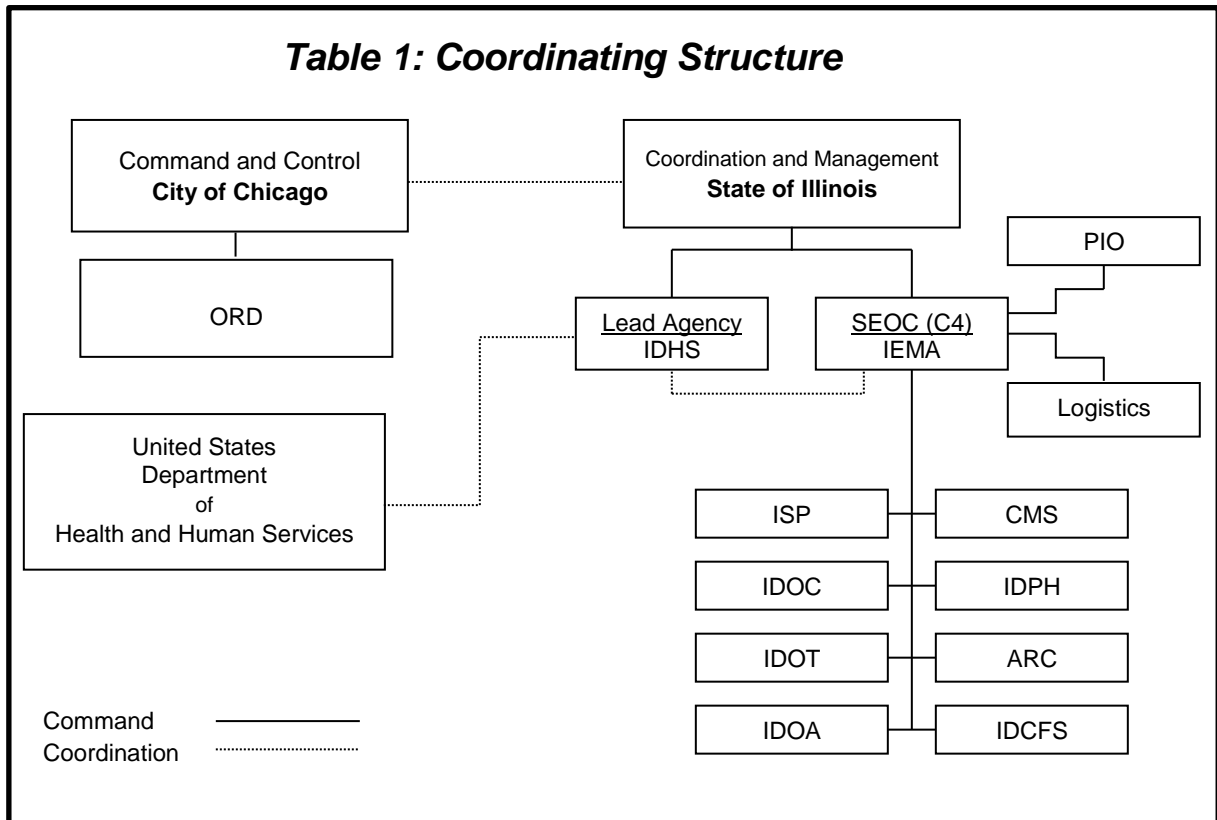
1. The State Emergency Operations Center (SEOC) will provide support for repatriation efforts through activation of the SEOC liaisons with a role in recovery.
2. Request for support will be directed through the State Emergency Operations Center.

3. State support is based on resource availability, capability and prioritization of effort.
4. Upon implementation of Appendix (X), Repatriation, the State Emergency Operations Center will deploy resources as necessary to protect the health, safety and welfare of responders and citizens in designated areas of repatriation operations.
5. Resource shortfalls will be met through the activation of mutual aid agreements, service contracts and utilization of state personnel to fulfill assigned missions.
6. State agency personnel will be trained to the assigned mission, to the extent possible, and made aware of potential risks involved.
7. The United States Department of State (USDOS) will authorize a voluntary departure of or order a departure of federal employees and accompanying families.
8. The USDOS will authorize the evacuation of selected host nation and third country nationals.
9. Repatriates transported to Illinois will be cleared for entry into the United States by the United States Immigration and Customs Enforcement (ICE).
10. Repatriates transported to Illinois will be members, and accompanying family, of the United States Diplomatic Services, military, other United States government agencies and/or foreign aid, international, education, commerce, industry and tourism related organizations. Pets traveling with repatriates will be processed by federal inspectors per standard procedure and remain the responsibility of the owner.
11. Evacuees transported to Illinois will be cleared for transit from the primary federal authority at the event location.
12. Evacuees may be United States citizens and/or foreign nationals.
13. Needs identified through repatriation operations will be incorporated into the SEOC Common Operating Picture (COP) and situational reports.

B. Organization

1. Direction, Coordination and Control
 - a) The governor or designee will activate resources from state agencies, boards and commissions to assist those who have been repatriated (repatriates) to U.S. ports of entry.
 - b) The governor or designee will request the assistance of local governments to assist in repatriation efforts as appropriate to the scope and magnitude of overall effort.

- c) The Illinois Department of Human Services will notify the Illinois Emergency Management Agency that the potential exists and/or repatriation efforts have begun.
- d) The Illinois Emergency Management Agency will coordinate the state's response with the Illinois Department of Human Services.
- e) The governor or designee has the authority to exercise overall coordination of resources belonging to the state.
- f) The governor of the state of Illinois will authorize and direct the use of state resources to receive, relocate and temporarily house repatriates.
- g) SEOC participation in repatriation efforts of United States citizens or evacuee assistance will occur from initial event response until there are no imminent life safety issues and repatriates or evacuees are no longer being received in the state of Illinois.
- h) Local governments shall access and utilize all available resources for the repatriation or receipt of evacuees.
- i) When local governments determine that available resources are not adequate or have been exhausted, requests for assistance may be directed to the SEOC.
- j) Resources and logistics support necessary to implement and sustain repatriation capabilities will be provided through processes established in the Resource Support Annex of the IEOP.
- k) For the purposes of unity of command, coordination and management of the SEOC, the SEOC manager will transfer command to the state disaster recovery coordinator at the cessation of short-term recovery and continuation of intermediate and long-term recovery efforts.



III. Roles and Responsibilities

A. Illinois Department of Human Services (IDHS)

- ___ a) Coordinate with United States Department of Health and Human Services (HHS) to identify the quantity, condition and assistance requirements for repatriation operations.
- ___ b) Notify IEMA of repatriation efforts affecting the state of Illinois.
- ___ c) Coordinate flight status and arrival times with IDOT SEOC liaison (LNO).
- ___ d) Coordinate temporary assistance efforts of primary and support agencies, to include the following:
 - ___ 1) cash payments
 - ___ 2) medical care (including counseling)
 - ___ 3) temporary billeting
 - ___ 4) transportation
 - ___ 5) goods and services necessary for the health or welfare of individuals

- ___ e) Coordinate temporary assistance efforts with the city of Chicago.
- ___ f) Coordinate public information with IEMA public information officer.
- ___ g) Develop site-specific emergency reception center (ERC) 24-hour staffing plan.
- ___ h) Coordinate just-in-time training for ERC staff.
- ___ i) Monitor and advise the SEOC on sustainment requirements.
- ___ j) Coordinate processing, registration and tracking of repatriates.
- ___ k) Communicate estimates on total number of repatriates and/or evacuees (ambulatory and non-ambulatory) requiring transportation to IDPH and IDOT.

B. Illinois Department of Children and Family Services (DCFS)

- ___ a) Obtain estimates on total number of minors and unattended children with IDHS.
- ___ b) Provide direct assistance to minors and unattended children.
- ___ c) Coordinate with IDPH on vaccination/immunization requirements for minors and unattended children.

C. Illinois Department of Public Health (IDPH)

- ___ a) Obtain estimates of repatriate and/or evacuee populations needing medical assistance in coordination with HHS and IDHS.
 - ___ 1) Determine the need to activate or deploy additional medical resources.
 - ___ 2) Activate mutual aid agreements to support medical assistance in coordination with SEOC and the city of Chicago.
- ___ b) Identify emergency medical service (EMS) providers, emergency medical centers and hospitals capable of receiving repatriates and/or evacuees.
- ___ c) Coordinate with federal, state, municipal and voluntary organizations on vaccination/immunization requirements.
- ___ d) Coordinate with IDOT to provide transportation assistance to ambulatory and non-ambulatory evacuees requiring transportation.

D. Illinois Department of Transportation (IDOT)

- ___ a) Coordinate with IDPH to provide transportation assistance to ambulatory and non-ambulatory evacuees requiring medical transportation.

E. Illinois Emergency Management Agency (IEMA)

- ___ a) Coordinate public information with federal, state, municipal and voluntary organizations.
- ___ b) Coordinate with the SEOC private sector LNO and BEOC manager to develop and disseminate updates, briefings and intelligence to the private sector

F. Illinois State Police (ISP)

- ___ a) Provide force security and protection at emergency reception center locations throughout operations.
- ___ b) Provide force security and protection during the transport or movement of repatriates and/or evacuees.
- ___ c) Provide force security and protection at shelter locations established for repatriates and/or evacuees.
- ___ d) Provide force security and protection for state agency personnel and resources involved in repatriation and/or evacuee efforts.

G. American Red Cross (Red Cross)

- ___ a) Obtain estimates on total number of repatriates and/or evacuees requiring shelter in coordination with IDHS.
- ___ b) Obtain from local response officials the number of shelters available for receipt of repatriates and/or evacuees, including those independently opened, Red Cross supported and Red Cross operated.
- ___ c) Monitor and advise the SEOC on sustainment requirements and the need to open additional shelters.
- ___ d) Coordinate with local response officials to expand shelter capacity as necessary.
- ___ e) Monitor and report on shelter population and operational status.
- ___ f) Coordinate public information with federal, state, municipal and voluntary organizations.

IV. Authorities and References

A. Authorities

1. Title 42 The Public Health and Welfare

- a) 42 United States Code (U.S.C.) 1313
Chapter 7 – Social Security; Subchapter XI – General Provisions, Peer Review, and Administrative Simplification Part A – General Provisions Section 1313 - Assistance for United States Citizens Returned from Foreign Countries
 - 2. Title 45--Public Welfare
 - a) 45 CFR Part 211
Chapter II--Office of Family Assistance (Assistance Programs), Administration for Children and Families, Department of Health and Human Services Part 211--Care and Treatment of Mentally Ill Nationals of the United States, Returned from Foreign Countries
 - 3.
 - a) 45 CFR Part 212
Chapter II--Office of Family Assistance (Assistance Programs), Administration for Children and Families, Department of Health and Human Services Part 212--Assistance for United States Citizens Returned from Foreign Countries
 - 4. Title 24 Hospitals and Asylums
 - a) 24 USC Sections. 321 through 329
Chapter 9-- Hospitalization of Mentally Ill Nationals Returned from Foreign Countries Sections. 321 Through 329
- B. References
- 1. Executive Order 12656
 - a) As Amended by Executive Order 13074 (February 9, 1998), Executive Order 13228 (October 8, 2001) and Executive Order 13286 (February 28, 2003).